

2016 Review: Developments In The Regulation of The UK Continental Shelf

Dec 16, 2016

Reading Time: 3 min

It marks the final step in the creation of an independent regulator. This change coincided with a number of OGA policy and strategy papers intended to promote efficient operating standards in the U.K. continental shelf (UKCS). The central theme of these papers, as well as the creation and existence of the OGA, is to keep the UKCS competitive and sustainable as a mature basin operating in a low-oil-price environment.

Shortly following the OGA's incorporation, a number of additional strategy papers were published that are designed to encourage better behaviours among U.K. industry participants. This blog briefly describes the creation of the OGA and policies introduced since incorporation.

Oil & Gas Authority

The OGA was created on 1 April 2015, following a report by Sir John Wood (the "Wood Review") recommending changes to "maximise economic recoveries" in the offshore oil and gas industry. This overarching aim, commonly referred to as MER UK, is a policy objective that is central to the OGA. It has been included in the amended Petroleum Act as a "principal purpose." Legislation requires the OGA to produce strategy papers enabling this objective to be met. A host of industry participants, from the OGA, to the Secretary of State and commercial operators, are now required by law to act in accordance with the principal purpose as detailed in the OGA's strategies.

The OGA was set up to fulfil the Wood Review's recommendation to establish an arm'slength body responsible for the stewardship and regulation of the UKCS, and the promotion of business and regulatory conditions designed to facilitate MER UK. To achieve this, the OGA

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assumed some of the existing functions of the Department of Energy and Climate Change and its successors (DECC), and was also endowed with additional powers.

Until recently, the OGA functioned as an executive agency within DECC, largely exercising the licensing and regulatory functions previously undertaken by the government department. This year, however, we have seen the OGA's first steps, above and beyond these transferred powers, to take on a role as a regulator actively promoting efficiencies and maximum recoveries.

Since incorporation, the OGA has published papers on a range of topics, including strategies and programmes on exploration, asset stewardship, supply chain and enhanced oil recovery. Each of these papers is prefaced by a reminder that MER UK underpins the remit of the OGA and that, since March 2016, compliance with MER UK has become a legal obligation of U.K. petroleum licensees.

Strategies

In accordance with its statutory obligation, in October 2016, the OGA has produced a number of additional strategy documents, including:

- Exploration strategy: The strategy paper notes that exploration activity in the UKCS is at an all-time low. To encourage exploration, the OGA will deliver a governmentfunded seismic acquisition and reprocessing programme and publish subsurface data packages. Together with industry, the OGA is evaluating different business models for seismic acquisition programmes. In the medium term, the OGA will produce highquality geological maps and draft new model licence terms for frontier blocks and mature areas.
- Asset stewardship: The strategy paper sets out a list of behaviours that aim to ensure that opportunities are fully identified, the resource base is increased and recovery is maximised. A MER UK asset stewardship board has been established, designed to champion and monitor this strategy. Targets for production efficiency, Opex reduction and enhanced oil recovery have been set. Furthermore, the OGA intends to develop benchmarking between fields to set standards for production efficiency, recovery factor, operating costs and decommissioning costs. This data will be made available to industry on an anonymised and non-attributable basis.
- Supply chain strategy: Although the OGA does not regulate the service sector, it recognises the role played by the supply chain to achieve MER UK. To this end, it has

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established the MER UK supply chain, exports and skills board with a broad membership of expertise from different sectors. The OGA has identified the potential over the next 20 years to double the service sector's share of the global market and to increase the United Kingdom's share of services to the domestic market. Accordingly, the OGA has also published a supply chain delivery programme that aims to communicate supply chain capability, encourage innovation, improve cost efficiencies, increase share of export and domestic market, and retain and develop the United Kingdom's supply chain capability.

In 2016, the oil price has found a stable, if still low, floor. The strategy papers described above, and the work of the OGA generally, are intended to create an industry that is better able to cope with a continuing low-price environment. Having published these strategy papers, the United Kingdom's oil & gas industry, with the help of the OGA, will implement these ideas in the 2017 and the year's beyond.

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